

Message Text

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PAGE 01 NICOSI 00171 201732Z
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C O N F I D E N T I A L NICOSIA 0171

EXDIS

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SUBJ: WALDHEIM VISITS TO NICOSIA AND ATHENS; GORGE REPORT

REF: (A) NICOSIA 123, (B) ATHENS 507, (C) 77 NICOSIA 3270

SUMMARY. ACTING UN SPECIAL REPRESENTATIVE GORGE GAVE US HIS IMPRESSIONS OF SYG VISITS TO NICOSIA AND ATHENS. HE WAS AWARE THAT URQUHART HAD BRIEFED CHARGE MILLS; GORGE'S IMPRESSIONS WERE SIMILAR ON ALMOST ALL POINTS. HE SEES HIS OWN NEXT TASK AS FURTHER WORK ON MISSING PERSONS COMMITTEE. END SUMMARY.

1. ON NICOSIA TALKS GORGE PUT MORE EMPHASIS ON MISSING PERSONS QUESTION THAN URQUHART HAD WITH MILLS. HE SAID KYPRIANOU HAD "ALMOST MADE ESTABLISHMENT OF COMMITTEE A PRE-CONDITION" FOR RESUMPTION OF INTERCOMMUNAL TALKS. WALDHEIM PLANS TO BE IN TOUCH WITH USUN DURING WEEK OF JANUARY 22 TO LEARN IF SECRETARY VANCE DISCUSSED MISSING PERSONS ISSUE IN ANKARA AND HOW SYG MIGHT HELP FURTHER. WALDHEIM ALSO INTENDS TO DISCUSS MISSING PERSONS WITH TURKMEN. (WE TOLD GORGE SECRETARY MAY INITIATE DISCUSSION OF MISSING PERSONS IN ANKARA.) GORGE WILL ASK US FOR A BRIEFING
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PAGE 02 NICOSI 00171 201732Z

ON STATUS THIS ISSUE ABOUT JANUARY 25.

2. ACCORDING TO GORGE, WALDHEIM TOOK A KEEN INTEREST IN DETAILS OF MISSING PERSONS NEGOTIATION. SYG WENT SO FAR AS TO DISCUSS WITH GREEK CYPRIOTS A POSSIBLE MINOR LANGUAGE CHANGE IN THE SUPPLEMENTARY DOCUMENT TO WP 3 REV 4. SPECIFICALLY, WALDHEIM SUGGESTED THAT PENULTIMATE SENTENCE OF SUPPLEMENTARY PARA ONE

(REF C) BE MODIFIED ALONG FOLLOWING LINES, "THE ICRC MEMBER WILL IN SUCH CASES PLAY A MAJOR ROLE IN PRODUCING AGREEMENT; IF HE CONSISTENTLY FAILS THIS PROCEDURE WILL BE RECONSIDERED." FINAL SENTENCE TO BE DELETED. GREEK CYPRIOTS DID NOT ACCEPT WALDHEIM SUGGESTION AND THE IDEA DIED BUT IT ILLUSTRATES LEVEL OF DETAIL ON MISSING PERSONS REACHED IN SYG'S NICOSIA TALKS.

3. GORGE SECONDED URQUHART REPORT THAT DENKTASH HAD BEEN REASONABLE. DENKTASH WAS "A GOOD STUDENT OF ECEVIT" AND REPEATED ECEVIT LINE WITH EVERY INDICATION THAT NEW FLEXIBLE PRESENTATION OF TURKISH SIDE HAS HIS FULL CONCURRENCE.

4. KYPRIANOU, AND OTHERS N GREEK SIDE, WERE VERY CONCERNED THAT IMPRESSION OF TURKISH FLEXIBILITY WOULD BE MISTAKEN FOR PROGRESS AND AS A RESULT U.S. EMBARGO MIGHT BE LIFTED. THIS THEME WAS "CONSTANTLY NEAR THE SURFACE" IN ALL TALKS IN GREEK NICOISA AND ATHENS. ON THE RELATED ISSUE OF TIMING OF TALKS, KYPRIANOU HAD SAID DEADLINE FOR FORMATION OF NEW GOC CABINET IS FEBRUARY 28; HE WILL NEED TWO OR THREE WEEKS WITH NEW CABINET BEFORE HE CAN BE READY TO RESPOND TO TURKISH PROPOSALS. (COMMENT: OUR READING OF CYPRUS CONSTITUTION IS THAT INUAGRATION OF PRESIDENT MUST TAKE PLACE ON FEB. 28. THIS GIVES SOME CREDENCE TO KYPRIANOU POSITION.) GORGE SAID SYG IS TAKING COMFORT IN FACT THAT KYPRIANOU DID NOT SAY DEFINITELY THAT VIENNA NEGOTIATIONS COULD NOT TAKE PLACE BEFORE END OF MARCH.

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PAGE 03 NICOSI 00171 201732Z

5. GORGE HAD A SOMEWHAT MORE POSITIVE INTERPRETATION OF WALDHEIM LUNCHEON RESULTS THAT URQUHART. HE CONCEDED THERE WAS ABSOLUTE DISAGREEMENT BETWEEN KYPRIANOU AND DENKTASH ON DECISION-MAKING PROCEDURE FOR MISSING PERSONS BUT HE ALSO NOTED THAT THE TWO COMMUNITY LEADERS WERE N A FIRST-NAME BASIS BY THE END OF THE LUNCH. THIS DOES NOT MEAN THAT THE TWO ARE COMPATIBLE BUT IT INDICATES THEY MAY BE ABLE TO NEGOTIATE TOGETHER.

6. THIS LED TO DISCUSSION OF FUTURE NEGOTIATING TECHNIQUES. GORGE ASKED THAT THIS PORTION OF HIS REMARKS BE CAREFULLY PROTECTED. HE SAID WALDHEIM FEELS PAPADOPOULOS-ONAN COMBINATION IS A NEGATIVE FACTOR IN THE NEGOTIATIONS. THE TWO BRING OUT THE WORST IN EACH OTHER. AS A RESULT, IT IS WALDHEIM'S INTENTION TO DEAL IN FURTURE AT KYPRIANOU-DENKTASH LEVEL ONLY. SYG WILL LET SRSG WORK WITH NEGOTIATORS. WE ASKED GORGE IF THIS MEANT THAT NEGOTIATORS MIGHT BE CHANGED. HE SAID THERE HAD BEEN NO DISCUSSION OF THIS POSSIBILITY BUT IS IS KNOWN THAT KYPRIANOU AND PAPADOPOULOS DO NOT HAVE A GOOD RELATIONSHIP AND IT HAS ALSO BEEN RUMORED THAT ONAN MAY BE REPLACED.

7. GORGE'S ONLY COMMENT ON ATHENS TALKS, ASIDE FROM GENERAL IMPRESSION SIMILAR TO URQUHART'S WAS THAT GOG WAS NOT WELL-IN-

FORMED OR VERY CONCERNED ABOUT MISSING PERSONS. THIS ISSUE, HE NOTED, IS ONLY ACTIVE IN NICOSIA AND ANKARA.

8. SUMMING UP, GORGE SAID ALL POST-ANKARA CONVERSATIONS ENDED WITH GENERAL AGREEMENT THAT NOT MUCH MEANINGFUL COULD BE SAID UNTIL NEW TURKISH PROPOSALS ARE KNOWN. GREEKS AND GREEK CYPRIOTS HAD STRESSED THAT PROPOSALS WOULD HAVE TO INCLUDE FAIRLY SIGNIFICANT TURKISH CONCESSIONS TO PERMIT GREEK CYPRIOTS EVEN TO COME TO VIENNA. THERE IS SOME FEAR IN UN CIRCLES THAT TURKISH PROPOSALS, ESPECIALLY ON TERRITORY, WILL BE SO MODEST AS TO BE OBSTRUCTION TO TALKS. GORGE FEELS, ON A PERSONAL BASIS, THAT TURKS WILL HAVE TO INCLUDE LOUROUJINA, KOKKINA, A FEW OTHER VILLAGES, ALL OF THE BUFFER ZONE AND FEDERALIZATION OF VAROSHA AS A BARE MINIMUM. HE RECOGNIZES THAT EVEN THIS MIGHT NOT BE CONFIDENTIAL

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PAGE 04 NICOSI 00171 201732Z

ENOUGH; GREEKS MAY REFUSE TO TALK UNLESS VAROSHA IS OFFERED WITHOUT STRINGS.
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